

Exploring the Effect of Civilized City Construction on Carbon Emission Intensity: Evidence from 277 Cities in China

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Abstract

Based on panel data from 277 cities in China from 2003 to 2019, this paper uses a multi-period difference-in-differences (DID) model to analyze the effect of civilized city construction on urban carbon emission intensity. The findings of the research are as follows: Firstly, the construction of civilized cities is conducive to curbing the carbon emission intensity of cities, and the construction of civilized cities has reduced urban carbon emission intensity by 14.5%. Secondly, this inhibitory effect can be achieved by optimizing the industrial structure, reducing urban energy consumption, and improving technological innovation. Thirdly, the impact of civilized city construction on urban carbon emissions varies significantly depending on urban location, urban administrative level, urban resource endowment, and urban cultural tourism resources. In addition, the construction of civilized cities in China has resulted in a reduction of carbon emission intensity by 13.2% in non-resource-based cities, and tourist cities have witnessed a 16.8% decrease in carbon emission intensity due to the construction of civilized cities. Finally, based on the analysis results, some suggestions are put forward for promoting the construction of civilized cities in China to reduce carbon emission intensity.

Keywords: Civilized city construction, Carbon emission intensity, Multi-period difference-in-differences model, China

Introduction

Since the reform and opening up in 1978, China's urbanization has developed rapidly, with the proportion of the urban population rising from 17.92% in 1978 to 63.89% in 2020. However, rapid urbanization has resulted in the consumption of a large amount of fossil energy, leading to a sharp rise in carbon dioxide emissions and the emergence of new environmental issues [1, 2]. Accelerating the adjustment of the energy structure and improving energy efficiency are the keys

to achieving an energy transition [3]. The Chinese government has implemented a series of policies aimed at reducing carbon emissions. For example, in 2010, the National Development and Reform Commission issued a notice to carry out pilot work on low-carbon provinces and cities. At the 75th United Nations Climate Conference in 2020, the Chinese government made a commitment to reach carbon peak by 2030 and achieve carbon neutrality by 2060 [4]. However, achieving these goals is not an easy task. Coal still accounts for a significant proportion of energy consumption in China.

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the impact on the technological level, among other factors [22]. Other scholars have discovered that civilized cities typically enhance carbon efficiency by mobilizing local governments to participate in green development practices [23].

In summary, although there are many academic studies on the construction of civilized cities and urban carbon emissions, there are still shortcomings in the existing studies: First, in terms of research perspectives, most of the existing literature focuses on the construction of civilized cities or on carbon emission intensity and has not further explored the relationship between the two. Secondly, in terms of research methodology, there is less literature that uses the double difference method to test the impact of civilized city construction on urban carbon emission intensity. Moreover, the traditional difference method is subjective in the selection of the control group and ignores the potential policy endogeneity issue. Thirdly, in terms of research content, the impact of the construction of civilized cities on urban carbon emission intensity may differ between geographical locations, and this heterogeneity issue has not been analyzed in existing studies. Therefore, based on panel data from 277 cities in China spanning from 2003 to 2019, this study attempts to analyze the carbon reduction effect of civilized city construction by employing a multi-period difference-in-differences model. The aim is to provide policymakers with valuable insights for advancing the achievement of China's targets for carbon reduction.

Material and Methods

Multi-Period Difference-in-Differences Model

The multi-period difference-in-differences (DID) model is a method for evaluating the effectiveness of policies at multiple time points [24]. However, the classical difference-in-differences model can only measure policy effectiveness at fixed time points, which has certain limitations. Since the promotion of civilized cities occurs in batches, it is more appropriate to use the multi-period difference-in-differences model to evaluate the impact of civilized city construction on urban carbon emission intensity. The specific formula is as follows:

$$Y_{nt} = \alpha + \beta did_{nt} + \omega N_{nt} + \lambda_n + \phi_t + \varepsilon_{nt} \quad (1)$$

In Formula (1), Y_{nt} represents the dependent variable, which serves as the urban carbon emission intensity of city n in year t . did_{nt} represents the interaction item between the sample group virtual variable and the time virtual variable. If city is selected as a civilization city, did_{nt} value is 1; otherwise did_{nt} value is 0. N_{nt} represents the control variable, λ_n represents the city fixed effect, Φ_t represents the time fixed effect, and ε_{it} represents the random error term. The coefficient β of interaction term reflects the difference between the treatment and control groups.

Mechanism Test

The mechanism test is a comprehensive analysis of how the construction of civilized cities in China can effectively reduce urban carbon emission intensity. Based on previous studies [25], a three-step method is adopted to conduct the mechanism test. The detailed steps are as follows:

Firstly, benchmark regression is performed to examine the relationship between explanatory variables and explained variables, which is the same as formula (1).

Secondly, benchmark regression is conducted to analyze the correlation between explanatory variables and mechanism variables. The specific formula is as follows:

$$Q_{nt} = \alpha + \beta did_{nt} + \omega N_{nt} + \lambda_n + \phi_t + \varepsilon_{nt} \quad (2)$$

Thirdly, both explanatory variables and mechanism variables are included in the model to conduct benchmark regression with explained variables. The specific formula is as follows:

$$Y_{nt} = \alpha + \beta did_{nt} + \gamma Q_{nt} + \omega N_{nt} + \lambda_n + \phi_t + \varepsilon_{nt} \quad (3)$$

Where, Q_{nt} represents a specific mechanism variable, and γ is the coefficient of the mechanism variable.

Variable Selection

The dependent variable is carbon dioxide emission intensity, which measures the proportion of carbon emissions in the Gross Domestic Product (GDP). The specific formula is as follows:

$$C = C_q / G \quad (4)$$

Referring to the study of Ge et al. (2021) [26], the total carbon dioxide emission is calculated from liquefied petroleum gas, natural gas, and the whole society's electricity consumption, and the specific formula is as follows:

$$C_q = aE_1l + bE_2n + (cE_3\delta)p \quad (5)$$

In Formula (4), C represents carbon dioxide emission intensity, C_q represents total carbon dioxide emission, and G represents the Gross Domestic Product. In Formula (5), E_1 , E_2 , and E_3 represent the energy consumption of liquefied petroleum gas, natural gas, and the whole society's electricity consumption, respectively. a , b , and c are the discount standard coal coefficients of the three energy sources, respectively. l , n , and p are the carbon emission coefficients of the three energy sources, respectively. δ is the proportion of coal in the total electricity consumption.

Independent variables. The core explanatory variable (did_{nt}) is the policy virtual variable of civilized cities, that is, the interaction term between the sample group virtual variable and the time virtual variable. If a city is selected

Table 1. Variable names and calculation methods.

Variable type	Variable name	Symbol	Calculation method (Unit)
Dependent variable	Carbon emission intensity	co_2	Proportion of carbon emissions in GDP (10,000 tons/100 million yuan)
Independent variable	Civilized city	did_{nt}	Virtual variable(0,1)
Control variable	Economic scale	eco	Per capita GDP (yuan)
	Population scale	p	Year-end total population (ten thousand people)
	Greening degree	gr	Proportion of green space in built-up area (%)
	Opening-up level	op	Proportion of foreign direct investment in GDP (%)
	Human resources level	hr	Number of students per 10,000 people (person)
Mechanism variable	Industrial structure	si	Proportion of secondary industry in GDP (%)
		ti	Proportion of tertiary industry in GDP (%)
	Energy consumption	e	Proportion of energy use in GDP (ton of standard coal/10,000 yuan)
	Scientific and technological innovation	te	Proportion of patent applications to total population (pieces)

as a civilized city, the value is assigned as 1; otherwise, the rest of the sample is assigned as 0.

Control variables. Referring to existing studies [27, 28, 29], the control variables include economic scale, population scale, greening degree, opening-up level, and human resources level (see Table 1).

Mechanism variables. In terms of industrial structure, referring to the studies of Irfan et al. (2022) [30], the proportion of secondary industry in GDP and the proportion of tertiary industry in GDP are selected as the mechanism variables. In terms of energy consumption, referring to the study of Apergis et al. (2020) [31], the proportion of energy use in GDP is selected as a proxy indicator. Additionally, referring to the research of Wurlod and Noailly (2018), the number of patent applications per capita is selected as a proxy indicator for scientific and technological innovation [32]. The specific variables are explained in Table 1.

Data Sources

This study utilized the panel data of 277 cities in China from 2003 to 2019 as research samples. The treatment group comprised 102 civilized pilot cities, while the control group consisted of 175 non-national civilized pilot cities.

The cleaning principles of sample data are as follows: Firstly, cities with significant sample shortages were excluded to ensure the availability of data. Secondly, for the sake of scientificity and comparability, the four municipalities (Beijing, Tianjin, Shanghai, and Chongqing) were excluded. Thirdly, the announcement of the sixth batch of civilized cities was made in 2020. However, due to the relatively short implementation time of the sixth batch and the lack of complete data, this study only includes the civilized cities from the first batch to the fifth batch as the treatment group. This decision was made to ensure the reliability of the analyzed results. The list of cities used in this study was sourced from

China Civilization Net, while other data were obtained by collating the China Urban Statistical Yearbook and the China Electric Power Yearbook. In order to eliminate data heteroscedasticity, logarithms were applied to variables such as economic scale, population scale, human resource level, energy consumption, and scientific and technological innovation.

Results and Discussion

Analysis of the Influence of Civilized City Construction on Carbon Emission Intensity

Benchmark Regression Results

Civilized city construction can accelerate the transformation of the urban economic development mode and improve citizens' moral quality. This provides a material guarantee for reducing urban carbon emissions. Therefore, the construction of civilized cities in China can be considered a quasi-natural experiment. In this study, the DID model is constructed to test the impact of civilized city construction on urban carbon emission intensity using formula (1). The baseline regression results are shown in Table 2.

As can be seen from Table 2, column (1) shows the baseline regression results without adding control variables and controlling the fixed effect of city and time. The estimated coefficient is -0.149, which is statistically significant at the 5% level. This indicates that the construction of civilized cities is conducive to reducing urban carbon emission intensity. Column (2) shows the baseline regression results with control variables added and city and time-fixed effects controlled. The estimated coefficient value is -0.145, which is statistically significant at the 1% level. This indicates that the carbon emission intensity of pilot cities affected by the policy has been reduced by 14.5%. The regression results

technological innovation variable on carbon emission intensity is significantly negative. This indicates that the construction of civilized cities can restrain urban carbon emission intensity through technological innovation and demonstrates the importance of technological progress in reducing CO₂ emissions [43, 44].

Heterogeneity Analysis

Due to significant differences in location, administrative level, and resource endowment among the cities involved in civilized city construction, these factors bring about different policy effects. However, academia has not yet analyzed this issue thoroughly. Consequently, this study aims to explore the heterogeneity of the impact of civilized city construction on urban carbon emission intensity from four dimensions, such as geographical location, city administrative level, city resource endowment, and city cultural and tourism resources. The specific findings are presented in Table 6.

Firstly, based on various location factors, the 277 prefecture-level cities can be categorized into eastern, central, and western cities. From Table 6, there is no significant impact of civilized city construction on urban carbon emission intensity in the eastern and western regions. However, it notably reduces urban carbon emission intensity in the central region. The estimated coefficient of the interaction term is -0.249 and is significant at the 1% level. The reason is that the eastern region has advantages in terms of industrial structure, technological innovation, and capital investment, which can help cities improve the utilization rate of clean energy [45]. On the other hand, after the large-scale development in the western region, it has taken over the industrial transfer from the eastern region, and the industrial structure is still dominated by secondary industry. Consequently, the marginal effect of civilized city construction on reducing urban carbon emission intensity in the eastern and western regions is not significant.

Secondly, provincial capitals are an important part of general prefecture-level cities. Compared with other prefecture-level cities, provincial capitals have advantages in terms of capital, technology, policies, and other aspects. Civilized city construction may have different impacts on carbon emission intensity among cities of different administrative levels. Therefore, this study divides the samples into sub-provincial cities, provincial capitals, and general prefecture-level cities. The benchmark regression results in Table 6 show a significant negative correlation between civilized city construction and carbon emission intensity in sub-provincial cities and provincial capital cities, while the impact on carbon emission intensity in general prefecture-level cities is not significant. The reason is that, compared to general prefecture-level cities, sub-provincial cities and provincial capital cities have higher levels of funding and policy implementation and therefore have higher requirements for environmental quality [46].

Thirdly, according to the difference in resource endowment, cities can be classified into resource-based cities and non-resource-based cities. The findings show

that the construction of civilized cities significantly inhibits the carbon emission intensity of non-resource-based cities, while the impact on resource-based cities is not significant. This is consistent with the findings of Lee et al. (2022), indicating that low-carbon city pilot policies have an effect on reducing carbon emissions in resource-based cities [47]. The reason for this lies in the fact that resource-based cities rely on energy for long-term urban economic development, and it is challenging to optimize and adjust industrial structures in the short term.

Fourthly, cities can be classified as tourist cities and non-tourist cities, based on their cultural and tourism resources. As shown in Table 6, there is no significant effect on the carbon emission intensity of non-tourist cities. Mechanism tests indicate that civilized city construction inhibits urban carbon emission intensity by optimizing industrial structures. The optimization of the industrial structure refers to promoting the development of the tertiary industry in cities, while excellent cultural and tourism resources create prerequisites for the development of tourism. Additionally, tourist cities have a good ecological environment. Taking into account these factors, the construction of civilized cities can contribute to suppressing carbon emission intensity in tourist cities.

Conclusions

Based on the panel data of 277 cities in China from 2003 to 2019, this paper uses a multi-period DID model to assess the impact of civilized city construction on urban carbon emission intensity and examines the mechanisms behind this impact. The findings are as follows: Firstly, the construction of civilized cities helps to reduce urban carbon emission intensity, and the results are still valid after passing a series of robustness tests. The findings indicate that the construction of civilized cities reduces urban carbon emission intensity by 14.5%. Secondly, civilized cities reduce urban carbon emission intensity by adjusting the industrial structure, reducing energy consumption, and improving the level of scientific and technological innovation. Thirdly, civilized city construction has significantly different effects on urban carbon emissions intensity due to factors such as location, administrative level, resource endowment, and tourism resources. The heterogeneity test results demonstrate that: Among cities in different locations, civilized city construction has a significant inhibitory effect on the carbon emission intensity of cities in the central region, but has no significant effect on cities in the eastern and western regions. The carbon emission reduction effect of civilized city construction is more effective for cities in the process of industrialization. Among cities at different administrative levels, the construction of civilized cities significantly reduces the carbon emission intensity of sub-provincial cities and provincial capitals. Among cities with different resource endowments, civilized city construction has a significant inhibitory effect on carbon emissions intensity in non-resource cities, but

the effect on reducing carbon emissions intensity in resource-based cities is not significant. Among cities with different cultural and tourism resources, the construction of civilized cities has a significant effect on the carbon reduction of tourist cities. Overall, this study provides evidence that the construction of civilized cities plays a positive role in reducing urban carbon emission intensity.

Based on the above research conclusions, in order to further promote the construction of civilized cities and promote urban energy conservation and carbon reduction, this paper tries to put forward the following suggestions:

- (1) Summarize the positive effects and successful experiences of promoting civilized city construction on emission reduction. By accurately evaluating the carbon reduction effect of civilized cities, we can promote their construction and focus on exploring the successful experiences of pilot cities in emission reduction. These successful experiences can be implemented in other cities to drive policy initiatives for energy conservation and carbon reduction.
- (2) Reduce urban carbon emission intensity from three aspects: optimizing industrial structure, reducing energy consumption, and improving technological level. First of all, adjusting the industrial structure in civilized cities can help reduce carbon emissions. This can be achieved by eliminating outdated production capacity and guiding the transformation and upgrading of energy-intensive industries. Additionally, providing policy support for the tertiary industry can create a favorable environment for its development. Secondly, civilized city construction can curb urban carbon emission intensity by reducing energy consumption per unit of GDP. Therefore, promoting a green lifestyle and enhancing residents' awareness of environmental responsibility can reduce energy consumption. Meanwhile, increasing the use of clean energy, ensuring its supply, and improving infrastructure construction are also important. Lastly, improving the level of science and technology can help curb carbon emission intensity by increasing financial support for innovative technologies and protecting invention patents.
- (3) Tailor policies to local conditions and make the national pilot program for civilized cities more scientific and targeted. Based on the heterogeneity test results, the pilot work of civilized cities has significant effects on reducing carbon emission intensity in central regions, higher administrative level cities, non-resource-based cities, and tourist cities. Therefore, cities with low carbon emission effects should be given attention in the future. Development plans should be formulated according to their development status, and civilized city construction and urban carbon reduction work should be promoted in an orderly manner.

This study finds that the construction of civilized cities can reduce urban carbon intensity, which has significant practical implications. However, there still exist some limitations. Firstly, due to data limitations, this study did not consider the sixth batch of civilized cities.

Therefore, future research should dynamically focus on the construction of civilized cities to ensure more rigorous results. Secondly, enterprises are key players in achieving the “Carbon Peaking and Carbon Neutrality” targets. Therefore, future research should be refined at the enterprise level to ensure more accurate results. Thirdly, this study did not consider the impact of civilized city construction on the carbon intensity of neighboring cities. Therefore, future research should pay attention to the spatial spillover effects of civilized city construction to get more comprehensive results.

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Conflict of Interest

The authors declare no conflict of interest.

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